## Draft Provisions for Authorization of "Core Actions" for CALFED Bay-Delta Program

- (1.) PROTECT AND ENHANCE EXISTING BAY-DELTA HABITAT Develop and implement a program to protect and enhance existing valuable habitat in the Bay-Delta. Such a program shall include, but is not limited to, management, partnerships, acquisition of fee title or conservation easements from willing sellers, and programs to minimize continued habitat loss of existing:
  - shallow areas adjacent to levees from filling, and from dredging and boat operation,
  - channel islands from erosion-causing processes such as boat wakes and channel dredging,
  - riparian habitats from development or other land use practices,
  - wetlands from development or other land use practices, and
  - upland habitat from development or other land use practices.

| Activities                                  | Estimated Activity Cos* (\$1,000) Capital O&M Annual |       |     |
|---|--|-------|-----|
| shallow habitat areas adjacent<br>to levees | 26,000   | 1,600 | _   |
| channel island habitat                      | 8,000  | 160   | _   |
| riparian habitat                            |  |       | 600 |
| wetlands habitat                            |  |       | 20  |
| upland habitat                              |  |       | 160 |
| Total Category Cost (\$1,000)               | 34,000   | 1,760 | 780 |

- (2.) RESTORE HABITAT Develop and implement a program to restore certain valuable habitats in the Bay-Delta system. Such a program shall include, but is not limited to, management, partnerships, acquisition of fee title or conservation easement from willing sellers, programs, and construction necessary to increase amounts of certain habitats. [Note: "Restoration" is not intended to imply returning habitat conditions to that of any specific period in history. It is intended to be the changing of conditions from less valuable habitat to increase the amounts of certain more valuable habitats that have been significantly reduced in the system. The amount of "restoration" achievable is dependent on funds allocated here to increasing the amount of valuable habitat]. Implement the program to restore:
  - Bay-Delta shallow water (tidal) habitat by, but not limited to, such actions as



- converting existing leveed lands to tidal action and including shallow water habitat in reconstruction of levees; [coordinate with *Improvements to System Reliability*],
- riparian habitat by revegetation and expansion at in-Delta tidal areas and withinisland sites, and in the river system including the Sacramento River corridor and its tributaries; the San Joaquin River corridor and its three major tributaries: the Merced Stanislaus, and Tuolumne Rivers; and Delta tributaries such as the Mokelumne and Cosumnes Rivers,
- Suisun Bay habitat by converting diked wetlands to tidal wetlands habitat while mitigating the conversion of the nontidal wetlands,
- **riverine habitat** on the Sacramento River between Verona and Collinsville and along Delta channels by, but not limited to, such actions as reconstructing river banks and protecting channel islands, and
- floodway corridor habitat.

| Activities   | Estima<br>Capital | ated Activit<br>(\$1,000)<br>O&M | y Cost<br>Annual |
|--|-------------------|----------------------------------|------------------|
| Bay-Delta shallow water (tidal) habitat                                  | 115,000           | 2,300                            | -                |
| riparian habitat   | 102,300           | 1,620                            |                  |
| Suisun Bay habitat by converting diked wetlands to tidal action          | 15,000            | 300                              | <b></b>          |
| riverine habitat on the Sacramento River between Verona and Collinsville | 47,400            | 220                              |                  |
| floodway corridor habitat  | 21,000            | 300                              |                  |
| Total Category Cost (\$1,000)  | 300,700           | 4,740                            | 0                |

(3.) **EXPAND WETLANDS ACQUISITION PROGRAMS** - Expand funding for existing wetlands programs to purchase of fee title or conservation easements from willing sellers to preserve high priority wetlands in perpetuity. The acquisition shall focus on enlarging important areas of existing freshwater and brackish water wetlands and riparian habitats to incorporate currently protected areas into larger connected corridors.

| Activities                    | Estimated Activity Cost (\$1,000) |     |        |
|-------------------------------|-----------------------------------|-----|--------|
|                               | Capital                           | O&M | Annual |
| wetland acquisition program   | 12,800                            | 250 |        |
| Total Category Cost (\$1,000) | 12,800                            | 250 | 0      |



(4.) ACQUIRE ENVIRONMENTAL WATER - Develop and implement a program for acquisition, from willing sellers, or development of a water supply for use in increasing flows into the Delta from the San Joaquin River for the benefit of ecosystem needs. The program shall identify how the water will be acquired or developed.

| Activities                               | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |   |        |
|--|--|---|--------|
| environmental water from willing sellers |  |   | 20,000 |
| Total Category Cost (\$1,000)            | 0  | 0 | 20,000 |

- (5.) IMPROVE HABITAT MANAGEMENT- Develop and implement a program to improve management of Bay-Delta system habitat. Such a program shall include, but not be limited to:
  - provide incentives and willing partnerships with local reclamation districts to
    restore shoreline and shallow-water edges of channels, such as construction of
    riverside berms at selected sites, during levee protection and channel maintenance
    work.
  - provide incentives and willing partnerships with local reclamation districts and landownerns to **retain riparian vegetation** by implementing alternative levee maintenance practices and to leave habitat areas undisturbed.
  - provide incentives to encourage Delta farmers to adopt agricultural practices that improve habitat values while maintaining agricultural productivity including, but not limited to, 1) cooperate with California Department of Fish and Game (DFG) and provide funding for outreach programs and dissemination of literature, such as the DFG manual describing wildlife-friendly agricultural practices that provide wildlife habitat while maintaining agricultural productivity, and 2) establish cooperative partnerships with willing landowners to retain crop types and cropping practices that provide valuable wildlife habitat,
  - **coordination**, in cooperation with state and federal agencies, of other habitat programs, and
  - establishment of a **CALFED Team** to coordinate and expedite habitat restoration permits.



| Activities  | Estima<br>Capital | ated Activit<br>(\$1,000)<br>O&M | y Cost<br>Annual |
|---|-------------------|----------------------------------|------------------|
| <ul> <li>restore shoreline and shallow-<br/>water edges during levee<br/>protection and maintenance<br/>work</li> </ul>         | -                 |                                  | 5,500            |
| retain riparian habitat by<br>implementing alternative levee<br>maintenance practices and to<br>leave habitat areas undisturbed |                   | -                                | 155              |
| preserve agricultural land uses     and encourage wildlife- friendly agricultural practices                                     |                   | -                                | 5,300            |
| coordination of other habitat     programs  |                   |                                  | 000,1            |
| CALFED Team to expedite     habitat restoration permits   |                   | -                                | 1,000            |
| Total Category Cost (\$1,000)   | 0                 | 0                                | 12.955           |

- (6.) INCENTIVES FOR WATERSHED MANAGEMENT Develop and implement a program to provide incentives and undertake cooperative partnerships with landowners and local agencies to improve watershed management in the Sacramento and San Joaquin River basins and tributaries. The program shall implement a variety of measures to:
  - manage land uses to protect water quality and enhance water yield.
  - manage riparian zones to protect aquatic and drinking water quality, and
  - reduce erosion rates.

| Activities                    | Estimated Activity Cost (\$1,000) |     |        |
|-------------------------------|-----------------------------------|-----|--------|
|                               | Capital                           | O&M | Annual |
| manage land uses              | 2,500                             | 50  |        |
| manage riparian zones         |                                   |     | 1,000  |
| reduce erosion rates          |                                   |     | 1,000  |
| Total Category Cost (\$1,000) | 2,500                             | 50  | 2,000  |

(7.) IMPROVE CONTROL OF INTRODUCED SPECIES - Coordinate with the State of California to improve management and control of non-native species that could become introduced to the Bay-Delta ecosystem. Such measures shall be coordinated with efforts



to protect and enhance the natural ecosystem values of the Delta. The control measures shall include, but not limited to:

- promoting and coordinating California interest in applying existing federal law for regulating ballast-water releases to California ports,
- funding additional staffing and more rigorous vehicle inspections at California border stations, and
- coordinate monitoring for early detection of new introductions of invasive aquatic and terrestrial species and promote, coordinate, and fund a rapid response program to eradicate detected populations before they have an opportunity to spread.

| Activities  | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |             |       |
|---|--|-------------|-------|
| <ul> <li>promote and coordinate laws regulating ballast-water releases</li> </ul> |  |             | 500   |
| increase staffing for more     vehicle inspections at     Calfornia borders       |  | <del></del> | 1,000 |
| monitor for early detection and<br>fund a rapid response program                  | ••   |             | 250   |
| Total Category Cost (\$1,000)   | 0  | 0           | 1,750 |

- (8.) PROVIDE FUNDING FOR CVPIA PROVISIONS Coordinate with the Secretary of Interior and provide funding for the State of California cost-share portions of selected provisions of the Central Valley Project Improvement Act (CVPIA), Public Law 102-575. October 31, 1992. [Note: 1) not all CVPIA provisions with California cost-share are included here; 2) only those provisions related to CALFED objectives are included; and 3) only high priority portions of provisions are included]. Funding shall be provided for the State cost-share of the following CVPIA provisions:
  - 3406(b)(5) mitigate for fishery impacts from operations of Contra Costa Canal Pumping Plant No. 1,
  - 3406(b)(6) Shasta Dam temperature control device,
  - 3406(b)(10) minimize fish passage problems at Red Bluff Diversion Dam,
  - 3406(b)(13) restore and replenish spawning gravel,
  - 3406(B)(16) establish a comprehensive assessment program to monitor fish and wildlife, and
  - 3406(b)(17) resolve fishery passage problems at the Anderson-Cottonwood Irrigation District Diversion Dam.



In addition to funding for the above Shasta Dam temperature control device, evaluate the need for similar facilities at Whiskeytown, Folsom, and New Melones dams, releasing sufficient flows from the dams to maintain adequate temperatures in the downstream rivers without significantly affecting water supply, and a temperature management control plan for return flows from the Colusa Drain and Sutter Slough.

Funding shall be provided for the California cost-share of the highest priority portions of the following CVPIA provision:

• 3406(b)(21) - avoid losses of fish resulting from unscreened or inadequately screened diversions.

| Activities   | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |       |    |
|--|--|-------|----|
| Contra Costa Canal PP 3406(b)(5)   | 2,500  | 50    |    |
| Shasta Dam temperature<br>device 3406(b)(6)  | 18,500   | 350   |    |
| Red Bluff Diversion Dam 3406(b)(10)  | 14,000   | 280   |    |
| • restore spawning gravel 3406(b)(13)  | 1,250  | 25    | -  |
| <ul> <li>monitor fish and wildlife<br/>3406(b)(16)</li> </ul>                            |  | -     | 50 |
| ACID Diversion Dam     3406(b)(17)   | 2,000  | 40    |    |
| <ul> <li>screening of high priority<br/>unscreened diversions<br/>3406(b)(21)</li> </ul> | 18,000   | 360   |    |
| Total Category Cost (\$1,000)  | 56,550   | 1,105 | 50 |

- (9.) IMPROVE FISH PROTECTION AND MANAGEMENT Develop and implement a program to improve fish protection and management in the Bay-Delta system. Such a program shall include, but not be limited to:
  - improve recruitment of natural spawning gravels in the Sacramento and San Joaquin River basins and tributaries,
  - modify natural barriers where they are most restrictive to anadromous fish passage and migration,
  - continue to evaluate an acoustic barrier at the Delta Cross Channel to deter outmigrating fish from entering the interior of the Delta,



- use real-time monitoring and adaptive management to reduce losses of fish to south—Delta pumping plants; [Note: Real time monitoring focuses on the distribution patterns of important anadromous and resident fish relative to their vulnerability of being drawn into the pumps; adaptive management refers to the process under which adjustments are made in operations of the State Water Project (SWP) and Central Valley Project (CVP) to minimize effects on key fish based on the available real-time monitoring information],
- mark salmon produced in hatcheries to help manage effects on wild populations,
- modify hatchery operations to reduce effects on wild fish populations, and
- coordinate with the Pacific Management Council and the Department of Fish and Game to improve data collection and analysis needed to regulate fish harvest.

| Activities   | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |     |       |
|--|--|-----|-------|
| improve recruitment of natural spawning gravels  | 200  | • 4 |       |
| <ul> <li>modify natural barriers to fish passage and migration</li> </ul>                        | 300  | 5   |       |
| evaluate an acoustic barrier at<br>the Delta Cross Channel                                       | 1,000  | 20  |       |
| improve real time monitoring   |  |     | 3,750 |
| mark salmon produced in hatcheries   |  |     | 2,000 |
| modify hatchery operations   | _  |     | 2,000 |
| <ul> <li>improve data collection and<br/>analysis needed to regulate fish<br/>harvest</li> </ul> |  |     | 500   |
| Total Category Cost (\$1,000)  | 1,500  | 29  | 8,250 |

- (10.) INCENTIVES FOR WATER CONSERVATION Develop and implement a program to establish incentives and education for increased conservation practices. Such a program shall include incentives, but is not limited to, loans, cost-sharing for voluntary implementation, and evaluations in cooperation with water districts to determine changes to programs that would further encourage conservation. These include:
  - incentives to achieve broader appllication of Efficient Water Management
    Practices (EWMP's) by more agricultural water suppliers and users, and to
    expand the EWMP's to include additional practices and higher implementation
    rates,
  - incentives to achieve improved use of **Best Management Practices** (BMP's) by more municipal/industrial water suppliers and users, and to expand the BMP's to include additional practices and higher implementation rates,



- funding educational outreach programs and providing technical and planning support to water districts requesting that support, and
- incentives to encourage **temporary land fallowing** during drought periods to reduce dry year demand.

| Activities   | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |   |        |
|--|--|---|--------|
| incentives for broader     application of agricultural     EWMPs |  | - | 1,500  |
| incentives for improved use of municipal/industrial BMPs         |  |   | 900    |
| technical and planning support<br>to water districts             |  |   | 750    |
| encourage temporary fallowing     of agricultural lands          |  |   | 20,000 |
| Total Category Cost (\$1,000)                                    | 0  | 0 | 23,150 |

- (11.) INCENTIVES FOR CONJUNCTIVE USE Develop and implement a program to expand conjunctive use/groundwater banking for the SWP /CVP, establish incentives for conjunctive use by local water districts, and promote easing of institutional factors that complicate implementation of conjunctive use. Such a program shall include, but not limited to:
  - **financial incentives** including cost-sharing for studies of conjunctive use feasibility and low-interest loan programs to fund capital improvements to conjunctive use operations,
  - assist water districts in resolving issues of legal protection and other institutional factors that currently complicate implementation of conjunctive use programs, and
  - design, install, and operate facilities to expand groundwater banking and conjunctive use to improve the flexibility of the SWP and CVP.

| Activities  | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annua |  |       |
|---|---|--|-------|
| provide incentives to local<br>districts and water users for<br>long-term conjunctive use |   |  | 7,500 |



| Activities   | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |        |         |
|--|--|--------|---------|
| <ul> <li>resolve institutional factors<br/>complicating conjunctive use<br/>programs</li> </ul>                  | 5,000  |        |         |
| <ul> <li>expand groundwater banking<br/>and conjunctive use to improve<br/>flexibility of SWP and CVP</li> </ul> | 80,000   | 13,600 | <u></u> |
| Total Category Cost (\$1,000)  | 85,000   | 13,600 | 7,500   |

- (12.) **FACILITATE WATER TRANSFERS** Develop and implement a program to better coordinate and facilitate water transfers. Such a program shall:
  - promote and fund development of **long-term drought contingency planning** by local water agencies, and develop such plans at state and federal level,
  - **improve operational procedures** by coordination among operators of facilities to achieve more efficient use of physical conveyance capacities.
  - establish a **permanent water transfer brokering** mechanism or institution to link potential sellers and buyers of water,
  - coordinate statutory and regulatory responsibilities for water transfers to improve the review and approval process of proposed transfers while continuing to maintain protections for the ecosystem, and assist in removing other institutional factors that impede market-based water transfers, and
  - **improve planning and coordination** procedures such as consolidating anticipated transfers to effectively address cumulative impacts.

| Activities   | Estima<br>Capital | ated Activit<br>(\$1,000)<br>O&M | y Cost<br>Annual |
|--|-------------------|----------------------------------|------------------|
| long-term drought contingency planning               |                   |                                  | 500              |
| improve operatational procedures                     |                   |                                  | 1,150            |
| establish a water transfer     brokering mechanism   | 2,400             |                                  | 400              |
| coordinate statutory and regulatory responsibilities |                   |                                  | 320              |
| improve planning and coordination procedures         | 1,600             |                                  |                  |
| Total Category Cost (\$1,000)                        | 4,000             | 0                                | 2,370            |



- (13.) IMPROVE PROJECT OPERATIONS Develop and implement a program to improve operation of the projects affecting flow to the Delta. The program shall include, but not be limited to:
  - develop an incentive driven program to modify upstream reservoir releases on all tributaries to maximize coordination with water quality, fish and wildlife, and water supply needs,
  - improve coordination of CVP and SWP operations,
  - improve coordination of land use and water supply planning by: 1) developing incentives for local and regional coordination of land use and water supply planning; and 2) implementing long-term institutional measures to increase coordination of state and federal project planning and operations with local and regional water planning and operations.

| Activities  | Estim<br>Capital | ated Activit<br>(\$1,000)<br>O&M | y Cost<br>Annual |
|---|------------------|----------------------------------|------------------|
| modify upstream reservoir releases                            |                  | <u></u>                          | 4,000            |
| improve coordination of CVP and SWP operations                |                  | _                                | 300              |
| improve coordination of land<br>use and water supply planning |                  |                                  | 1,000            |
| Total Category Cost (\$1,000)                                 | 0                | 0                                | 5,300            |

- (14.) IMPROVE WATER QUALITY MANAGEMENT Develop and implement a program to improve water quality in the Delta by managing upstream pollutant sources. Such a program shall include, but not be limited to:
  - land use conversion, by compensated agreement with willing participants, whereby agricultural lands contributing to the most significant drainage associated water quality problems in the San Joaquin River would be converted to alternate uses,
  - manage agricultural drainage timing to reduce instream and Delta impacts of water quality,
  - manage urban stormwater runoff,
  - construct wetlands to treat upstream wastewater effluent and Delta agricultural drainage,
  - increase enforcement of source control regulations and develop programs to
    provide financial incentives and cooperative partnerships with willing landowners
    to assist them in adopting and implementing pollution source control measures
    such as delaying timing of drainage discharges, modifying field drainage systems
    to reduce drainage volumes, managing irrigation tailwater to reduce pesticide



- residues, and adopting management practices to reduce rainfall induced discharge of pesticides into water courses,
- implement on-site mine drainage remediation measures and control runoff from high priority mine sites based on current water quality objectives for pollutants.

| Activities   | Estima<br>Capital | ated Activit<br>(\$1,000)<br>O&M | y Cost<br>Annual |
|--|-------------------|----------------------------------|------------------|
| <ul> <li>convert, to other uses, drainage<br/>affected agricultural lands<br/>contributing to water quality<br/>problems on the San Joaquin<br/>River</li> </ul> | 17,600            | 880                              |                  |
| manage drainage timing to reduce impacts   |                   |                                  | 440              |
| manage urban stormwater runoff   |                   | ••                               | 2,500            |
| <ul> <li>construct wetlands to treat<br/>wastewater effluent and<br/>drainage</li> </ul>   | 120,000           | 6,000                            |                  |
| increase enforcement of source<br>control regulations and provide<br>incentives for pollution source<br>control  | <del></del><br>·  |                                  | 1,500            |
| <ul> <li>implement on-site drainage remediation</li> </ul>   | 30,000            | 600                              |                  |
| Total Category Cost (\$1,000)  | 167,600           | 7,480                            | 4,440            |

(15.) LAND USE CONVERSION - Convert, to other uses, agricultural lands having drainage problems through use of incentives and agreements with willing participants for the purpose of reducing exports from the Delta and reducing drainage problems in the San Joaquin Valley and total salt load entering the Delta. The lands shall be those identified for agricultural wastewater management in the final report of the San Joaquin Valley Drainage Program (September, 1990). This activity shall be coordinated with the Secretary of Interior's land retirement activities under section 3408(h) of CVPIA.



| Activities  | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M. Annual |       |   |
|---|---|-------|---|
| <ul> <li>convert, to other uses,<br/>agricultural land to reduce</li> <li>Delta exports and provide<br/>additional water quality</li> <li>benefits</li> </ul> | 320,000   | 8,000 |   |
| Total Category Cost (\$1,000)   | 320,000   | 8,000 | 0 |

- (16.) IMPROVEMENTS TO SYSTEM RELIABILITY Develop and implement a Delta Long-Term Levee Protection Plan to address the highest areas of concern for existing Delta levees. This shall identify the plan to monitor, evaluate, maintain, plan for emergency management, and stabilize existing levees and identify financing plans. Specific elements of the plan shall include:
  - **Subventions Program** element for long-term levee maintenance and improvements,
  - Special Projects element for stability work on highest priority sites within the Delta.
  - **subsidence reduction program** consisting of cooperative partnerships with landowners to voluntarily cease agricultural practices on peat soils near levees,
  - coordinate, with the ongoing Long Term Maintenance Strategy for dredged material disposal for the San Francisco Bay Area, a pilot program to evaluate techniques for beneficial reuse of dredged materials,
  - establishment of an Emergency Levee Management Plan to delineate responsibilities of agencies in responding to levee failures,
  - investigate the feasibility of an **insurance fund** in coordination with the Office of Emergency Services and/or FEMA to recover flooded islands, and
  - establishment of habitat corridors as mitigation for impacts from maintenance and stabilization of existing levees.

| Activities                              | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |      |        |
|---|--|------|--------|
| fund a subventions program              |  | **** | 15,000 |
| fund a special projects     program     |  |      | 15,000 |
| subsidence reduction program            |  |      | 210    |
| evaluate reuse of dredged     materials |  |      | 50     |



| Activities                                       | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |   |        |
|--|--|---|--------|
| establish an Emergency Levee     Management Plan |  |   | 2,500  |
| establish habitat corridors as mitigation        |  |   | 3,000  |
| Total Category Cost (\$1,000)                    | 0  | 0 | 35,760 |

## SUMMARY OF TOTAL ESTIMATED COST

|                                | Estir<br>Capital | Estimated Activity Cost<br>(\$1,000)<br>Capital O&M Annual |         |  |
|--------------------------------|------------------|--|---------|--|
| Total Estimated Cost (\$1,000) | 984,350          | 37,014   | 124,305 |  |